

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-05 OIC-02 SAJ-01 CU-02 OMB-01 BIB-01 TRSE-00

EURE-00 /080 W

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P R 031900Z JUN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 3464

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY BERLIN

USMISSION BERLIN

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C O N F I D E N T I A L GENEVA 4149

E.O. 11652: GDS

TAGS: CSCE PFOR PGOV WB

SUBJECT: CSCE: QUADRIpartite RIGHTS AND RESPONSIBILITIES

REF: (A) BONN 8710 (B) SECTO 2040 (NOTAL); (C) GENEVA 3996

1. BONN GROUP HEADS OF DEL DISCUSSED FRENCH-YUGOSLAV
QUADRIpartite RIGHTS AND RESPONSIBILITIES (QRR) TEXT
JUNE 2 AND AGREED MAJOR PROBLEM LIES WITH "RESPONSIBILITIES":
YUGOSLAVS AND NOTHER NEUTRALS NERVOUS OVER INCLUDING CON-
CEPT IN QRR TEXT, AND ALLIES NERVOUS OVER QUALIFICATION
SUGGESTED BY FRENCH AND YUGOSLAVS. FRG REP (BLECH) SAID
PRELIMINARY GERMAN REACTION WAS THAT QUALIFICATION OF
"RESPONSIBILITIES" BY "SPECIFICALLY DEFINED AND RECOG-
NIZED" AS SUGGESTED BY FRENCH AND YUGOSLAVS WAS UN-
ACCEPTABLE. GERMANS ALSO HAVE LESSER PROBLEM WITH
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"CORRESPONDING" OUTLINED REF A. STRESSING THAT WE WERE

AS YET WITHOUT INSTRUCTIONS, WE INDICATED PERSONAL VIEW THAT BEST SOLUTION WOULD BE TO SEEK AGREEMENT ON FRENCH-YUGOSLAV SENTENCE WITH BOTH "RESPONSIBILITIES" AND ITS QUALIFIER DELETED. IF OTHER DELS LATER INSISTED ON SOME ANTI-BREZHNEV DOCTRINE HEDGE, WE COULD CONSIDER ADDING REFERENCE TO INTERNATIONAL LAW AT APPROPRIATE POINT, BUT SOVIETS WOULD THEN BE FACED WITH TEXT BASICALLY ACCEPTABLE TO WEST AND KEY NEUTRALS, AND THEY WOULD HAVE TO DECIDE WHETHER THEY WISH TO FIGHT FOR INCLUSION OF "RESPONSIBILITIES". FRENCH AMBASSADOR (ANDRE) STRESSED PERSONAL INTEREST OF SAUVAGNARGUES IN GRENCH-YUGOSLAV TEXT BUT AGREED TO REPORT TO PARIS FRG AND US INTEREST IN ASCERTAINING FRENCH VIEWS ON POSSIBILITY OF DELETING "RESPONSIBILITIES" FROM FRENCH-YUGOSLAV SENTENCE. BRITISH INDICATED, AS SUGGESTED REF A, THAT THEY COULD ACCEPT FRENCH VERSION OF FRENCH-YUGOSLAV PROPOSAL (I.E., WITH QUALIFICATION TIED ONLY TO "RESPONSIBILITIES", NOT TO "RIGHTS AND OBLIGATIONS"), BUT APPEARED CONTENT WITH POSSIBILITY OF DROPPING "RESPONSIBILITIES" FROM TEXT. VIRTUALLY ENTIRE CONFERENCE NOW HAS SEEN FRENCH-YUGOSLAV TEXT. YUGOSLAVS PASSED IT TO WARSAW PACT, AND FRENCH THEREUPON GAVE IT TO SOVIETS (WHO APPARENTLY SEE ATTRACTIONS IN IT) AND TO EC-NINE. WE HAVE TOLD DELS WHO HAVE ASKED US THAT WE HAVE SEEN TEXT, BUT HAVE NO INSTRUCTIONS ON IT AND CONSIDER IT ONLY FRENCH-YUGOSLAV SUGGESTION.

2. FRG HEAD OF DEL CONFIRMED TO US JUNE 3 THAT BONN HAS AGREED "RESPONSIBILITIES" SHOULD BE DROPPED FROM TEXT, FRG WILL RETHINK AGAIN ITS PROBLEMS WITH "CORRESPONDING", BEFORE "TREATIES..." WHICH STEM PARTLY FROM TRANSLATION DIFFICULTIES: IN GERMAN THIS WORD WOULD PROBABLY HAVE TO BE RENDERED AS "ENTSPRECHENDE" WHICH GERMANS FEEL HAS STRONG IMPLICATIONS THAT TREATIES RELATE TO PRE-EXISTING RIGHTS, A CONCEPT WHICH IS FINE FOR QRR BUT WHICH RAISES FOR THE POSSIBILITY THAT SENTENCE IMPLIES OTHER TREATIES NOT RELATING TO QRR WHICH THEMSELVES CREATE RIGHTS AND OBLIGATIONS CONCEIVABLY COULD BE AFFECTED BY CSCE DOCUMENTS. OUR IMPRESSION IS THAT AT END OF DAY, WHEN PROBLEM OVER "RE-CONFIDENTIAL

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SPONSIBILITIES" IS SOLVED, FRG WILL ACCEPT "CORRESPONDING".
DALE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, COLLECTIVE SECURITY, INSTRUCTIONS, BERLIN QUADRIpartite MATTERS, NEGOTIATIONS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 03 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA04149
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750194-0092
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750687/aaaadbnd.tel
Line Count: 109
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 BONN 8710, 75 SECTO 2040, 75 (NOTA GENEVA 3996
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 29 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29 APR 2003 by ElyME>; APPROVED <30 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: QUADRIpartite RIGHTS AND RESPONSIBILITIES
TAGS: PFOR, PGOV, WB, XG, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006